

## Message Text

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ORIGIN ARA-14

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FM SECSTATE WASHDC  
TO AMEMBASSY GEORGETOWN IMMEDIATE

C O N F I D E N T I A L STATE 283187

FOR ASSISTANT SECRETARY TODMAN

FOLLOWING REPEAT NASSAU 1840 ACTION BRIDGETOWN 25 NOV 77

QUOTE

C O N F I D E N T I A L STATE 282724

FOR AMBASSADOR TODMAN

FOL RPT NASSAU 1840 SENT ACTION SECSTATE DTD 23 NOV 77

QUOTE: C O N F I D E N T I A L NASSAU 1840

FROM AMBASSADOR

DEPT PLEASE PASS AS APPROPRIATE

E.O. 11652: GDS  
TAGS: PGOV, ECON, EFIN, EAID, EFIS, EGEN, MARR, BF  
SUBJ: CALL ON MIN EXTAFF ADDERLEY

REF: (A) STATE 264128; (B) STATE 253911; (C) NASSAU 1720;  
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KD) NASSAU 1638; (E) NASSAU 1591; (F) NASSAU 1399

1. ON FRIDAY, NOV 18, MIN ADDERLEY REQUESTED I SEE HIM MONDAY AFTERNOON AT 3:00 PM. I VISITED HIM AT 3 O'CLOCK, NOV 21, AND FOUND HIM EXTREMELY TALKATIVE AND ANXIOUS TO DISCUSS SEVERAL ITEMS WITH ME.

2. CARIBBEAN GROUP FOR ECONOMIC COOPERATION. HE OPENED THE CONVERSATION BY SAYING THAT HIS GOVERNMENT WANTED TO PARTICIPATE IN THE CGEC, AT LEAST

THE FIRST MEETING TO BE HELD DEC 14-15. HE INDICATED THAT HE THOUGHT MINFIN HANNA WOULD ATTEND THE MEETING AND, IF NOT, SOMEONE ELSE WOULD REPRESENT THE GCOB. MIN ADDERLEY MADE A POINT OF STATING THAT HIS COUNTRY DID NOT WANT TO BE TIED INTO A "CARIBBEAN GROUP" AS IT IN FACT WAS NOT DOING COMMERCE WITH THE COUNTRIES IN THE CARIBBEAN, BUT THAT ITS IMPORTS WERE FROM THE UNITED STATES AND CANADA AND THAT IT WAS NOT POSSIBLE FOR HIM TO EXPRESS THIS OPINION IN A PUBLIC MEETING, YET THEY WERE INTERESTED IN THE BASIC PRINCIPLE OF THE CARIBBEAN GROUP FOR ECONOMIC COOPERATION AS HE FELT IT COULD RESULT IN SOME TYPE OF ECONOMIC ASSISTANCE. ADDERLEY WANTED TO KNOW IF SOME OFFICIAL INVITATION WOULD BE FORTHCOMING OTHER THAN THAT WHICH THEY HAD RECEIVED THROUGH THE EMBASSY HERE. PLEASE ADVISE ON THIS IN CONTEXT OF INFO CONTAINED IN REFTEL A, PARA 2.

3. U.S.-CARIBBEAN BASIN TRADE, INVESTMENT AND TOURISM. MIN ADDERLEY THEN ADVISED THAT CONFIDENTIAL

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HE HAD NOT YET HEARD FROM PRIME MINISTER PINDLING REGARDING THE PRIME MINISTER'S ATTENDANCE AT THE CONFERENCE TO BE HELD JAN 18-21, 1978. SPECIFICALLY, ADDERLEY WANTED TO KNOW WHO WOULD BE IN ATTENDANCE AT SUCH MEETING. PLEASE ADVISE PARTICIPANTS.

4. BASE NEGOTIATIONS (REF E) THEN ADDERLEY WANTED TO KNOW IF AMBASSADOR TODMAN HAD SOME SPECIFIC THINGS IN MIND TO DISCUSS WHEN HE WOULD BE HERE. I ADVISED THAT HE CERTAINLY WANTED TO TALK ABOUT THOSE ISSUES WHICH WERE OF IMPORTANCE TO MINISTER ADDERLEY AS WELL AS THOSE UNFINISHED ITEMS OF BUSINESS. ADDERLEY THEN INDICATED THAT THERE WERE SEVERAL THINGS HE HAD ON HIS MIND AND WOULD HOPE THAT THEY COULD TALK AJTUT. MINISTER ADDERLEY INDICATED THAT ONE OF THE ITEMS OF UNFINISHED BUSINESS HAD TO DO WITH BASE NEGOTIATIONS AND THAT HE SAW NO REASON WHY THIS COULD NOT PROCEED PROMPTLY. HE INDICATED THAT IT HAD BEEN DELAYED PRINCIPALLY BECAUSE HE WAS NOT WILLING TO CONCLUDE IT UNTIL IT WAS EVIDENT THAT THE USG WAS GOING TO SUPPORT THE GCOB WITH REFERENCE TO ITS ARCHIPELAGO THEORY IN THE LOS NEGOTIATIONS. HE STATED THAT AT THIS TIME IT WAS CLEAR THAT

WE WERE SUPPORTIVE OF THEIR POSITION AND THAT AS OF NOVEMBER, 1977, WE COULD PROCEED PROMPTLY WITH THE BASE NEGOTIATIONS. HE FELT DMTHAT IT WOULD BE NECESSARY TO EXTEND CURRENT AGREEMENT FOR ANOTHER SIX MONTHS, BUT THAT HE CERTAINLY HOPED WE COULD CONCLUDE DURING THE FOLLOWING SIX MONTHS AND NOT FIND IT NECESSARY TO EXTEND AGAIN. HE FURTHER INDICATED TO ME THAT ALTHOUGH WE HAD DIS-  
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CUSSED A FINANCIAL PACKAGE OF SOME DOLS 5 MILLION A YEAR, HE HAD IN HIS OWN MIND A FIGURE OF DOLS 500 MILLION OVER THE TEN-YEAR LEASE PERIOD. IN ADDITION TO THE ACTUAL RENTAL, ADDERLEY INDICATED THAT THEY MUST HAVE SOME TYPE OF ECONOMIC ASSISTANCE. HE WAS AWARE OF THE FACT THAT DURING THE BI-LATERAL MEETING IN WASHINGTON LAST SEPTEMBER, PRESIDENT CARTER STATED WE COULD NOT GIVE FINANCIAL AID AS PART OF A BASE AGREEMENT, BUT THAT PRESIDENT CARTER DID SAY WE WOULD HAVE TO LOOK AND SEE WHAT SEPARATE TYPE OF ASSISTANCE MIGHT BE GIVEN. ADDERLEY SAID HE WAS AWARE OF AN AGREEMENT BETWEEN THE USG AND SPAIN, MADE BACK IN JANUARY 1976, WHERE WE LEASED CERTAIN FACILITIES AND ALSO GAVE TECHNICAL ASSISTANCE, EDUCATION AND SCIENTIFIC AID, AS PART OF THE TOTAL PACKAGE, IN ADDITION TO RENT. WHETHER CORRECT OR NOT, ADDERLEY FEELS THAT THERE HAS BEEN SOME PRECEDENT FOR GIVING ECONOMIC ASSISTANCE AS PART OF THE PACKAGE FOR LEASING FACILITIES AND EXPECTS TO GET IT IN THIS INSTANCE. I COMMENTED TO HIM THAT IT WAS MY OWN JUDGMENT THAT IF HE HAD SUCH A FIGURE AS DOLS 500 MILLION IN MIND, IT WOULD BE WELL FOR US TO KNOW THIS NOW BECAUSE FROM WHAT I HAD LEARNED ON MY BRIEFINGS IN WASHINGTON, WE WOULD DO WITHOUT THE BASES HERE AND GO ELSEWHERE BECAUSE WE HAD ALREADY EXTENDED OURSELVES IN THE AMOUNT OFFERED. ADDERLEY COMMENTED THAT HE WAS WILLING TO INCLUDE IN HIS FIGURE CERTAIN THINGS WHICH WE CONSIDERED "ECONOMIC ASSISTANCE"  
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AND WHICH THEY DID NOT, SUCH AS NUMBER OF BAHAMIANS EMPLOYED, CERTAIN CAPITAL IMPROVEMENTS, AND THAT THEY MIGHT EVEN "GIVE" SOME ON THE FIGURE OF DOLS 500 MILLION. SO ALTHOUGH

THIS IS OBVIOUSLY NO IRREVOCABLE AMOUNT, IT IS ONE HE HAS IN MIND TO WORK FROM.

5. FISHERIES (REF C) ADDERLEY THEN WENT ON TO THE FISHERIES ISSUE AND STATED THAT HE REALLY DID NOT WANT TO TALK ABOUT THE SPINY LOBSTER PROBLEM. HE INDICATED THAT HE TOLD ME THIS WHEN I MET WITH AMBASSADOR CLINGAN AND HIM A COUPLE OF WEEKS AGO. ANY TIME HE STARTED TALKING LOBSTER WITH U, HE WOULD ALSO HAVE TO TALK WITH THE CUBANS, HE SAID. HE FURTHER STATED, "CALL IT BAHAMIAN CHAUVINISM OR INDEPENDENCE OR WHATEVER, MY PEOPLE DO NOT WANT THEIR GOVERNMENT TO GIVE AWAY LOBSTER FISHING RIGHTS. THE METHOD OF FISHING FOR LOBSTER, BY BAHAMIANS, IS NOT COMPATIBLE WITH THAT OF THE COMMERCIAL FISHERMEN, AND IT IS IMPORTANT TO RETAIN THAT STYLE FOR THE DAY FISHERMAN." IT IS MY PERSONAL OPINION THAT THE LOBSTER ISSUE IS GOING TO BE AN EXTREMELY DIFFICULT ONE TO RESOLVE, IF AT ALL, UNLESS THE USG IS WILLING TO PAY WHAT WOULD AMOUNT TO AN EXORBITANT PRICE.

6. FIN FISHING IS SOMETHING THAT ADDERLEY SEEMS FLEXIBLE ON AND INDICATED THAT HE HAD NO OBJECTIONS TO DISCUSSING THIS, ALTHOUGH HE KNEW OF NO PARTICULAR DESIRE BY AMERICANS, FOR FIN FISHING.

7. DELIMITATION. ADDERLEY THEN WENT ON TO SAY THAT HE WAS SURE THAT WHEN WE CAME TO DISCUSSING MARITIME BOUNDARIES, ECONOMIC BOUNDARIES, CONFIDENTIAL

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WE WERE BOUND TO HAVE PROBLEMS. IT WOULD HAVE NOTHING TO DO WITH FISHING, HE INDICATED, BUT HE WAS QUITE DISTRESSED THAT THE USG TOOK IT UPON ITSELF TO CALL FOR NOMINATIONS IN THE BLAKE PLATEAU WHEN WE HAD NOT YET DECIDED THE DELIMITATIONS OF MARITIME BOUNDARIES. ADDERLEY INDICATED THAT IN MAY OF 1974 HIS OWN GOVERNMENT WANTED TO DO THE SAME THING AND HE, HIMSELF, WAS THE ONE RESPONSIBLE FOR NOT DOING SO BECAUSE HE FELT THAT IT SHOULD NOT BE DONE UNTIL A DECISION WAS MADE ON THE BOUNDARIES. HE SEEMS QUITE UPSET ABOUT THIS PARTICULAR ISSUE AND FEELS THE USG WAS TOTALLY OUT OF LINE IN GOING AHEAD WITH THE CALL FOR NOMINATIONS UNDER THESE CIRCUMSTANCES. HE STATES THAT IN MAY 1974 THE USG ADVISED THE GCOB THAT WE WERE NOT IN A POSITION AT THAT TIME TO

DISCUSS DELIMITATIONS AND ADDERLEY CLAIMS HIS GOVERNMENT HAS HEARD NOTHING FURTHER FROM US UNTIL SEPTEMBER 1977, WHEN THEY RECEIVED NOTIFICATION THAT WE WERE CALLING FOR NOMINATIONS. HE CLEARLY CONSIDERS THIS IMPROPER AND SAYS THAT HIS GOVERNMENT WILL NOW DO LIKEWISE BECAUSE THEY MUST INDICATE A CLAIM TO THE AREAS INVOLVED. ADDERLEY IS MORE CONCERNED WITH THIS ISSUE THAN WITH ANY OTHER, AT THIS POINT (REF F).

8. OIL-TRANSFER FACILITIES. ADDERLEY THEN WENT ON TO SAY THAT HE HAD NOT MENTIONED THIS NEXT POINT TO ANYONE, THAT HE HAD SIMPLY GIVEN IT THOUGHT, BUT THAT CONFIDENTIAL

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HE FELT THAT THE USG COULD WELL USE THE OIL-TRANSFER FACILITIES (BURMAH OIL BAHAMAS, LTD.) ON GRAND BAHAMA ISLAND TO THE USG'S ADVANTAGE. HE STATES THAT HE HAS BEEN LED TO BELIEVE THAT THE USG WAS INTERESTED IN STOCKPILING OIL AND THAT THIS TRANSFER FACILITY COULD BE OF INVALUABLE USE TO US IN DOING SO. THE FACILITY HAS NOT BEEN AN ECONOMIC SUCCESS AND IS ONLY BEING USED TO ABOUT 40 PERCENT OF CAPACITY. ADDERLEY WOULD LIKE TO KNOW IF WE HAVE ANY INTEREST IN EXPLORING THE POSSIBILITY OF USING THIS IN THE NAME OF THE GOVERNMENT OR IN PROMOTING ITS USE BY AGENTS OF OUR GOVERNMENT. PLEASE GIVE SOME ANSWER TO THIS QUESTION OR AT LEAST INDICATE IF IT WILL BE REFERRED FOR FURTHER STUDY.

9. CAB. THE FINAL ITEM WHICH ADDERLEY RAISED WITH ME WAS HIS DESIRE TO HAVE SOME UP-TO-DATE INFORMATION REGARDING THE CAB DECISION ON AMERICAN AIRLINES' REQUEST FOR FLIGHTS FROM NEW YORK TO NASSAU. AMB TODMAN SHOULD BE ABLE TO REPORT ON THIS (REF D).

9. THE MEETING WAS AN EXTREMELY CORDIAL ONE, AND MINISTER ADDERLEY WAS QUITE RELAXED AND APPARENTLY ANXIOUS TO EXPRESS HIMSELF.

10. PLEASE RESPOND TO QUESTIONS RAISED, ON PRIORITY BASIS EXCEPT FOR PARA 8, WHICH SHOULD BE ANSWERED IMMEDIATELY. TAYLOR

UNQUOTE VANCE.  
UNQUOTE VANCE".

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<< END OF DOCUMENT >>

## Message Attributes

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